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Northern Management & Leasing Co. and International Brotherhood of Teamsters, AFL-CIO, Local 407. Case 8-CA-24708

September 21, 1992

DECISION AND ORDER

By Members Devaney, Oviatt, and Raudabaugh

On July 14, 1992, the General Counsel of the National Labor Relations Board issued a complaint alleging that the Respondent has violated Section 8(a)(5) and (1) of the National Labor Relations Act by refusing the Union's request to bargain following the Union's certification in Case 8–RC–14415. (Official notice is taken of the "record" in the representation proceeding as defined in the Board's Rules and Regulations, Secs. 102.68 and 102.69(g); Frontier Hotel, 265 NLRB 343 (1982).) The Respondent filed its answer admitting in part and denying in part the allegations in the complaint.

On August 3, 1992, the General Counsel filed a Motion for Summary Judgment. On August 6, 1992, the Board issued an order transferring the proceeding to the Board and a Notice to Show Cause why the motion should not be granted. The Respondent filed a response.

The National Labor Relations Board has delegated its authority in this proceeding to a three-member panel.

Ruling on Motion for Summary Judgment

In its answer and response to the Notice to Show Cause, the Respondent admits its refusal to bargain but attacks the validity of the certification on the basis of its contentions in the underlying representation proceeding concerning the Board's rulings, unit determination, and disposition of challenged ballots.

All representation issues raised by the Respondent were or could have been litigated in the prior representation proceeding. The Respondent does not offer to adduce at a hearing any newly discovered and previously unavailable evidence, nor does it allege any special circumstances that would require the Board to reexamine the decision made in the representation proceeding. We therefore find that the Respondent has not raised any representation issue that is properly litigable in this unfair labor practice proceeding. See *Pittsburgh Plate Glass Co. v. NLRB*, 313 U.S. 146, 162 (1941). Accordingly, we grant the Motion for Summary Judgment.

On the entire record, the Board makes the following

FINDINGS OF FACT

I. JURISDICTION

The Respondent, an Ohio corporation, with offices located at 5231 Engle Road, Brookpark, Ohio, has been engaged in the business of providing leased warehousemen, truckdrivers, supervisors, and office clericals to clients such as State-Wide Express, Inc., who are engaged in the business of transporting freight and commodities. Annually, in the course and conduct of its business operations, the Respondent provides services valued in excess of \$50,000 to State-Wide Express, Inc., an entity engaged in interstate commerce on a direct basis. We find that the Respondent is an employer engaged in commerce within the meaning of Section 2(2), (6), and (7) of the Act and that the Union is a labor organization within the meaning of Section 2(5) of the Act.

II. ALLEGED UNFAIR LABOR PRACTICES

A. The Certification

Following the election held August 30, 1991,¹ the Union was certified on April 17, 1992, as the collective-bargaining representative of the employees in the following appropriate unit:

All truck drivers, dock workers, plant clericals and dispatchers employed by the Employer at State-Wide Express, Inc., 5231 Engle Road, Brookpark, Ohio and at State-Wide Warehouse, Inc. at Kirby Road, Cleveland, Ohio, excluding all office clerical employees, guards and supervisors as defined in the Act.

The Union continues to be the exclusive representative under Section 9(a) of the Act.

B. Refusal to Bargain

Since April 30, 1992, and again on or about May 18 and June 3 and 23, 1992, the Union has requested the Respondent to bargain and, since about June 25, 1992, the Respondent has refused. We find that this refusal constitutes an unlawful refusal to bargain in violation of Section 8(a)(5) and (1) of the Act.

¹ The Regional Director issued a Decision and Direction of Election on July 25, 1991. The Respondent filed a request for review which was denied by the Board on August 29, 1991. On November 8, 1991, the Regional Director issued a Supplemental Decision and Order on Challenged Ballots and on December 27, 1991, a Second Supplemental Decision and Order. The Respondent filed a request for review of the Second Supplemental Decision and Order which was denied by Board Order of March 26, 1992, which remanded the proceeding to the Regional Director and directed that certain ballots be opened and counted with certification of the Union if one or both ballots were cast for the Union.

CONCLUSION OF LAW

By refusing on and after June 25, 1992, to bargain with the Union as the exclusive collective-bargaining representative of employees in the appropriate unit, the Respondent has engaged in unfair labor practices affecting commerce within the meaning of Section 8(a)(5) and (1) and Section 2(6) and (7) of the Act.

REMEDY

Having found that the Respondent has violated Section 8(a)(5) and (1) of the Act, we shall order it to cease and desist, to bargain on request with the Union, and, if an understanding is reached, to embody the understanding in a signed agreement.

To ensure that the employees are accorded the services of their selected bargaining agent for the period provided by law, we shall construe the initial period of the certification as beginning the date the Respondent begins to bargain in good faith with the Union. *Mar-Jac Poultry Co.*, 136 NLRB 785 (1962); *Lamar Hotel*, 140 NLRB 226, 229 (1962), enfd. 328 F.2d 600 (5th Cir. 1964), cert. denied 379 U.S. 817 (1964); *Burnett Construction Co.*, 149 NLRB 1419, 1421 (1964), enfd. 350 F.2d 57 (10th Cir. 1965).

ORDER

The National Labor Relations Board orders that the Respondent, Northern Management & Leasing Co., Brook Park, Ohio, its officers, agents, successors, and assigns, shall

- 1. Cease and desist from
- (a) Refusing to bargain with International Brother-hood of Teamsters, AFL-CIO, Local 407, as the exclusive bargaining representative of the employees in the bargaining unit.
- (b) In any like or related manner interfering with, restraining, or coercing employees in the exercise of the rights guaranteed them by Section 7 of the Act.
- 2. Take the following affirmative action necessary to effectuate the policies of the Act.
- (a) On request, bargain with the Union as the exclusive representative of the employees in the following appropriate unit on terms and conditions of employment and, if an understanding is reached, embody the understanding in a signed agreement:

All truck drivers, dock workers, plant clericals and dispatchers employed by the Employer at State-Wide Express, Inc., 5231 Engle Road, Brookpark, Ohio and at State-Wide Warehouse, Inc. at Kirby Road, Cleveland, Ohio, excluding all office clerical employees, guards and supervisors as defined in the Act.

- (b) Post at its facility in Brook Park, Ohio, copies of the attached notice marked "Appendix." Copies of the notice, on forms provided by the Regional Director for Region 8, after being signed by the Respondent's authorized representative, shall be posted by the Respondent immediately upon receipt and maintained for 60 consecutive days in conspicuous places including all places where notices to employees are customarily posted. Reasonable steps shall be taken by the Respondent to ensure that the notices are not altered, defaced, or covered by any other material.
- (c) Notify the Regional Director in writing within 20 days from the date of this Order what steps the Respondent has taken to comply.

APPENDIX

NOTICE TO EMPLOYEES
POSTED BY ORDER OF THE
NATIONAL LABOR RELATIONS BOARD
An Agency of the United States Government

The National Labor Relations Board has found that we violated the National Labor Relations Act and has ordered us to post and abide by this notice.

WE WILL NOT refuse to bargain with International Brotherhood of Teamsters, AFL-CIO, Local 407, as the exclusive representative of the employees in the bargaining unit.

WE WILL NOT in any like or related manner interfere with, restrain, or coerce you in the exercise of the rights guaranteed you by Section 7 of the Act.

We will, on request, bargain with the Union and put in writing and sign any agreement reached on terms and conditions of employment for our employees in the bargaining unit:

All truck drivers, dock workers, plant clericals and dispatchers employed at State-Wide Express, Inc., 5231 Engle Road, Brookpark, Ohio, and at State-Wide Warehouse, Inc. at Kirby Road, Cleveland, Ohio, excluding all office clerical employees, guards and supervisors as defined in the Act.

NORTHERN MANAGEMENT & LEASING CO.

² If this Order is enforced by a judgment of a United States court of appeals, the words in the notice reading "Posted by Order of the National Labor Relations Board" shall read "Posted Pursuant to a Judgment of the United States Court of Appeals Enforcing an Order of the National Labor Relations Board."